Power generation during Eighth Five Year Plan

168. SHRI KRISHAN LAL SHARMA: Will the Minister of POWER be pleased to state:

(a) whether it is a fact that the country will have an installed capacity of one lakh MW power at the end of Eighth Plan;

(b) whether it is also a fact that a target of 30538 MW of power generation has been set for Eighth Plan;

(c) if so, the reasons for fixing a low target; and

(d) what steps are contemplated to improve power generation during the plan period?

THE MINISTER OF STATE IN THE MINISTRY OF POWER (SHRI P. V. RANGAYYA NAIDU): (a) to (d) The 8th Five Year Plan document envisages a capacity addition programme of 30537.7 MW during the plan period which would make the total installed capacity for power generation in the country 99608 MW. The target for the 8th Plan period is much higher than that fixed for the 7th Plan which had a goal of 22245 MW of capacity-addition during the plan period.

A variety of measures are being taken to improve power generation during the plan period and this, *inter alia* included ensuring that envisaged capacity addition is carried out and that the existing plants are renovated and better managed to generate more electricity.

PAPERS LAID ON THE TABLE

Statement showing the Bills passed by the Houses of Parliament during the Hundred and Sixty-fifth Session

12.00 NOON.

SECRETARY-GENERAL: Sir, I beg to lay on the Table a statement (in English and Hindi) showing the Bills passed by hte Houses of Parliament during the Hundred and Sixty-fifth Session of the Rajya Sabha and assented to by the President.

[Placed in Library. *See* LT-3367/93]

[The Vice-Chairman (Shrimati Jayanthi Natarajan) in the Chair]

RE. PROMULGATING ORDINANCES ON THE EVE OF THE BUDGET SESSION

SHRI YASHWANT SINHA (Bihar): Madam, the other Paper cannot be laid on the Table of the House... *(Interruptions)*...

SHRI S. JAIPAL REDDY (Andhra Pradesh): Madam, I am on a point of order... *(Interruptions)*...

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): You can speak when we come to that Paper... *(Interruptions)*...

SHRI YASHWANT SINHA: Which Paper? I am talking about this Order Paper... *(Interruptions)*...

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Just a minute, please... *(Interruptions)*...

SHRI S. JAIPAL REDDY: Madam, I am on a point of order in regard to the laying of the Paper... *(Interruptions)*...

SHRI YASHWANT SINHA: Madam, I am talking about the second item in the List of Business.. *(Interruptions)*...

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): I will cal Mr. Sinha first and then I will call you... *(Interruptions)*...

SHRI TINDIVANAM G. VENKATARAMAN (Tamil Nadu): Madam, Hindi is being imposed in Tamil Nadu... *(Interruptions)*...

SHRI YASHWANT SINHA: Madam... *(Interruptions)*...

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Just a minute, I will call Mr. Sinha now. ...*(Interruptions)*...I have called Mr. Sinha... *(Interruptions)*... All of your

[Shrimati Jayanthi Natarajan]

please sit down... *(Interruptions)*... Nothing else will go on record... *(Interruptions)*... Kindly sit down. Nothing will go on record except Mr. Sinha... *(Interruptions)*...

SHRI SUBRAMANIAN SWAMY: (Uttar Pradesh): How can, Mr. Sinha go on record? What he says will go on record... *(Interruptions)*...

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): I have called Mr. Sinha now.

SHRI YASHWANT SINHA (Bihar): Madam, this is in regard to both sets of Papers which the honourable Minister of State in the Ministry of Finance and Parliamentary Affairs is seeking to lay before us, on the Table of the House. One is with regard to the number of Ordinances which he seeks to place on the Table of the House and the second is the Economic Survey for the year 1992-93. I have points to make in regard to both.

Madam, the first point which I would like to make is that, according to Kaul and Shakdher, the rule is very clear that these Parers these Ordinances, have to be laid on the Table of the House on the first day of the Session and, if you wish, I will read out—I have the book by Kaul and Shakdher with me—what it says:

> "Normally, Ordinances should be laid on the table on the day of the first sitting of the House held after the promulgation of the Ordinances on which formal business is transacted."

Now, my case is that we met yesterday and it was a formal sitting and formal business was transacted and these Ordinance should have been laid on the Table of the House Yesterday if it had not been met with objections on other grounds by the House. This is the first point which I would like to make.

The second point is that here is a list of 24 Ordinances out of which seven have been issued on one day, on the 2nd of January, by this incompetent and ineffectual Government which is afraid of facing the Houses of Parliament... *(Interruptions)*...

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): The number of Ordinances is a different issue, Mr. Sinha.

SHRI YASHWANT SINHA: No; it is not. I am covering both. I have to cover both. Again Madam, I will quote Kaul and Shakdher. In 1971, during the inter-session period, only three Ordinances had been issued by the Government and that came in for advance notice in the Houses of Parliament.

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): That will come up when the Ordinances are being converted into legislation, and you can speak on that.

SHRI YASHWANT SINHA: No, no. It has to come up now. This is the occasion when this Government is coming before this House seeking to lay 24 Ordinances, out of which only 10 relate to the State Governments which are under President's rule, and 14 relate to the Government of India. Fourteen Ordinances have been issued by them during this brief inter-session period of less than two months. And seven of them have been issued on one day, the 2nd of January, and they relate... *(Interruptions)*...

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Let him finish.

SHRI YASHWANT SINHA: This is the way in which this Government is seeking to operate. What are they taking the Parliament for? This is the greatest, grossest insult to the Parliament that any Government could have committed, and this is absolutely unprecedented in the history of the Indian Parliament.

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Mrs. Margaret Alva. *(Interruptions)* Let her answer. She wants to any something.

SHRI YASHWANT SINHA: Madam, I have not yet finished

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): The second issue will come up later, Mr. Sinha. Let her answer this.

THE MINISTER OF STATE IN THE MINISTRY OF PERSONNEL, PUBLIC GRIEVANCES AND PENSIONS WITH ADDITIONAL CHARGE OF MINISTER OF STATE IN THE MINISTRY OF PARLIAMENTARY AFFAIRS (SHRIMATI MARGARET ALVA): I am just trying to say...

SHRI YASHWANT SINHA: Madam, I have not yet finished. I just say one more sentence.

SHRI DIPEN BHOSH (West Bengal): On the last day of the session, why was is not taken up?

SHRI YASHWANT SINHA: Madam, I am, therefore, suggesting that the Government should withdraw all these Ordinances and come back with regular legislations before the Parliament which will be considered by the Parliament, and if considered fit, will be passed by the Parliament or will be rejected. (*Interruptions*)...

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Mr. Narayanasamy, please sit down. Mr. Jaipal Reddy, this is not a debate. We are not having a debate. This is a point of order. He has raised it. What is there to say? Let the Minister reply.

SHRI S. JAIPAL REDDY: Madam, the point is this. It is a principle of law that ordinance-making power can be exercised by the Government only in a provisional way under rare circumstances. It is very clear from the fact that 24 Ordinances have been promulgated that this power has been blatantly misused. If there were one or awo Ordinances....

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): He has already said it. Let her answer.

SHRI S. JAIPAL REDDY:...it would have been different. Therefore, th agal ernment owes an explanation not only in rgard to the specific Ordinances promulgated but also in regard to the large number of Ordinances that the Government thought fit to promulgate.

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Mr. Mathur, you want to say something?

श्री जगदीश प्रसाद माथुर (उत्तर प्रदेश): महोदया, मैंने पहले ही से लिखकर दिया है। यह पहला अवसर है कि केन्द्र सरकार ने 24 ग्राडिनेसज और वह भी दो महीने के भीतर रखे हैं। बिहार सरकार का हमने देखा था और आपको यह याद होगा Even the Supreme Court and the High Court had taken objection to it.

उसको होने के बाद भी दो महीने में, पौने दो महीने में 24 ग्राडिनेंसेज, एक-आध ग्राडिनेंस तो ऐसा है जिसका बिल लैप्स हो रहा था पिछले सत्र में और पास नहीं कर सके, वह मैं समझ सकता हूं, लेकिन ऐसे ग्राडिनेंसेज भी हैं जो उत्तर प्रदेश सरकार ने, मध्य प्रदेश सरकार ने, राजस्थान की सरकार ने इश्यू किए, फिर, उनको रद्द किया जा रहा है। यानी जो कानून चुनी हुई सरकार ने बनाया उनकी रद्द करने के लिए आप कुछ कर रहे हैं और जिसको ग्रार्डर के बाद आप रद्द कर रहे हैं। तो यह बताएं कि आखिर क्या मुश्किल थी, क्या ऐसे ग्रार्डिनेसज जो लैप्स हो रहे थे कानून उसको एक्सटेंड किया है? कुछ ऐसे ही दिखते हैं जिनको एक्सटेंड नहीं किया।

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): It is not a debate.

श्री जगदीश प्रसाद माथुर: तो इसलिए मैं सरकार की इस बात को न उचित समझता हूं, गैर वाजिब समझता हूं, और मैं समर्थन करता हूं कि इसको वापस लें।

SHRI DIPEN GHOSH: Madam, the Parliament is taken for a ride. (*Interruptions*)

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Let her say something. We are not having a debate.

SHRI DIPEN GHOSH: The Parliament is taken for a ride.

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Please sit down. Now let her speak.

SHRIMATI MARGARET ALVA: I do agree, Madam, that the number does appear to be quite large. I would like to tell the hon. Members that 10 of these Ordinances which have come up had to be issued because the four States are under President's rule. They were from there and because of President's Rule they had to be introduced here because the State Governments had gone. Seven of them are Ordinances which were listed to be converted into legislation in the last session. But, at the last moment, because the House was being adjourned, it was agreed, in fact; in the House it was said, "What is your problem? You can always re-issue the Ordinances if they are lapsing." (*Interruptions*)

SHRI YASHWANT SINHA: No, we never agreed to it either here or privately. It is wrong... (*Interruptions*).

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Let her complete, Mr. Padmanabham. Please sit down.

SHRIMATI MARGARET ALVA: Seven of them had to be re-issued on the 2nd of January. Those are the ones which had been issued on one day. The only ones which are new are seven. So, don't say that they are 24 which we have issued. Seven were re-issued on the 2nd of January, because they were lapsing... (*Interruptions.*)

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): No, Mr. Morarka, we are not having a debate.

SHRI KAMAL MORARKA (Rajasthan): What the Minister said has only compounded the whole problem. She says only seven ordinances are new. Our objection is, the ordinances which could not be converted into Acts in the last session, in any case, should not be re-promulgated, which means Parliament's view on the ordinance is not known.

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): As far as my ruling is concerned on what Mr. Sinha raised about this being laid on the first day, the rule says 'normally'. And the Chairman has permitted them to be laid today.

SHRI DIPEN GHOSH: Let us know the reason... (*Interruptions*)

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Chairman has given the permission.

SHRI YASHWANT SINHA: The convention is that this is laid on the first day of the sitting. You show me an instance where it has not been laid on the first day.

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Mr. Sinha, I am giving my ruling. The rule says 'normally' and the Chairman has permitted that it should be laid today. As far as the number of ordinances is concerned, the Minister has said what she has had to say. If any other objections have to be raised; they can be raised during the time they are being converted into Bills. If you have another point of order; you can raise it.

SHRI YASHWANT SINHA: In regard to the Economic Survey which the Minister of State for Finance seeks to lay on the Table, I have to say that this entire Economic Survey which is being presented to Parliament today has been printed in the *Economic Times* of the issue dated February 11, 1993. On the 11th of February, the entire Economic Survey was published by the *Economic Times*. On the same day I have sent a notice of gross breach of privilege to the Chairman and I think this Parliament cannot accept the Economic Survey which has been leaked in such a manner, in such a blatant manner to the press so many days before it is sought to be laid on the Table of the House.

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Chairman

has received your notice and he also, I think, called for a reply from the Minister of Finance which he has received. He has it under his consideration. I think he will convey information to you as and when necessary.

I am now calling Mr. Jaipal Reddy. Mr. Jaipal Reddy has been permitted by the Chairman to raise the matter first. Please be very brief.

SHRI S. JAIPAL REDDY: Madam, I wish to draw the attention of the House to the blatant manner in which on the eve of the Budget Session, the Government has taken recourse to a rash of basic economic policy decisions...

SHRI PRAMOD MAHAJAN (Maharashtra): Madam, there is a listed business.

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Chairman has permitted it to be raised at 12 o' clock.

SHRI PRAMOD MAHAJAN: When there is a listed business, how are you allowing him?

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Yes, Chairman has permitted him to raise it.

SHRI PRAMOD MAHAJAN: But there is a listed business. How can you allow sombody in the morning to raise the same question. It is a total discussion. (*Interruptions*)

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Mr. Mahajan, I will allow you also. I am sorry. Mr. Mahajan, there is no rule that prohibits it from being raised earlier. I will give you an opportunity to speak. I will allow you to speak now if you like.

SHRI PRAMOD MAHAJAN: When a discussion is to allow, how is the matter allowed to be raised? What is the use of the discussion then?

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Is it your problem that you want to speak first?

SHRI PRAMOD MAHAJAN: No. (*Interruptions*)

SHRI JAGDISH PRASAD MATHUR (Uttar Pradesh): Madam, if it is a question of discussion, you should call me first. My name is first and my colleague's name is second.

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): No discussion is taking place now. The Chairman has permitted Mr. Jaipal Reddy to raise it. (*Interruptions*)

SHRI PRAMOD MAHAJAN: Let Mr. Jaipal Reddy speak on any other subject he likes. I am not objecting. (*Interruptions*)

THE VICE-CHAIRMAN (SHRIMATI JAYANTHI NATARAJAN): Just a minute. Dr. Abrar Ahmed has to lay the papers listed in the Business. Then, we will continue with this.

PAPERS LAID ON THE TABLE—

Contd.

I. Various Ordinances

II. Economic Survey, 1992-93

III. Report and Accounts (1991-92) of Indian Investment Centre, New Delhi and related papers.

IV. Notifications of the Ministry of Finance, Department of Revenue

V. Notifications of the Ministry of Finance Department of Revenue (Central Boards of Direct Taxes)

VI. Notifications of the Ministry of Parliamentary Affairs

THE MINISTER OF STATE IN THE MINISTRY OF FINANCE AND THE MINISTER OF STATE IN THE MINISTRY OF PARLIAMENTARY AFFAIRS (DR. ABRAR AHMED): Madam, I beg to lay on the Table—

I. A copy each (in English and Hindi) of the following Ordinance, under sub-clause (a) of clause (2) of article 123 of the Constitution:—

(1) The Rajasthan Municipalities (Amendment) Ordinance, 1992 (No. 21 of 1992) promulgated by the President on the 28th December 1992